









Mr Jens Stoltenberg NATO Secretary General 21 January 2022

Mr Gerald E. Connolly President NATO Parliamentary Assembly

Respective Committees in charge of Foreign and Defence Policy Parliaments of NATO Allies

Dear Colleagues,

On behalf of the Committees on National Security and Defence and the Committees on Foreign Affairs of the Parliaments of the Republic of Estonia, the Republic of Latvia, the Republic of Lithuania, and the Republic of Poland, let us express our concern over the severe security threats faced by all NATO member countries in light of the recent meeting of the NATO-Russia Council.

Over the years, Russia has used military aggression against its neighbours, violated international law and spread instability in Eastern Europe and beyond. Then, in December 2021, Russia put forward a set of proposals for "legally binding security guarantees" that the Kremlin was seeking from the West, written in a language that borders on the ultimatum. The demand for the contentious security guarantees followed soon after Western governments alerted the public that Russia had massed over 100,000 troops on its side of the border with Ukraine, a move that could signal an imminent invasion of Ukraine.

Russia's list of demands and proposals undermine the fundamentals of the international legal system, restrict the right to self-determination of states and go against the principles of national sovereignty, territorial integrity and non-violability of internationally recognised borders.

- The proposal to cease the NATO Open Door policy stands against the nation-state right to choose the Alliances and undermine Article 10 of the Washington Treaty. Russia has no right to veto NATO's decisions, nor can it impose its will upon the Alliance it is not a member of. The right to choose the Alliances must be granted to Ukraine, Georgia, and other countries that express such intention.
- The proposals for the creation of incident prevention mechanisms, for "restraint in military planning", and for refraining from conducting "military exercises or other military activities above the brigade level in a zone of agreed width and configuration on each side of the borderline of the Russian Federation", undermines the Article 5 of the Washington Treaty and imposes the zones of different defence guarantees within the Alliance.
- The proposal for restrictions on deploying land-based intermediate and short-range missiles would restrict NATO's territorial collective defence and result in Russia's escalation dominance in the region.

We are very much concerned about linking the goals of strengthening Eastern Europe's security and defence with possible Russia's invasion into Ukraine. We cannot trade our deterrence and collective defence with Russia, including restrictions on NATO exercises in our region or Allied presence. We must continue NATO deterrence and defence adaptation based on the need to fully implement the Warsaw Summit decisions and subsequent agreements on NATO readiness and rapid reinforcement.

Russia has no right to restrict NATO collective defence and deterrence posture and planning. The current situation is asymmetric and cannot be taken as a baseline for any possible debate on any possible reductions, limitations or unilateral restraints from the NATO side. Over the few years, Russia has significantly modernised and increased the entire range of its capabilities multiple times, improved the readiness of its troops, and developed A2/AD systems. The Alliance is still in a phase of development of its deterrence and defence posture. Therefore, any limitations on NATO posture would only legitimise Russia's regional military dominance and undermine NATO as a collective defence alliance.

The Baltic Region is facing a massive increase of the Russian military presence close to the NATO border and the most recent Russian-Belarus military integration. Russia's aggression against neighbouring states, now coupled with the tight integration of Russian and Belarusian militaries, pose a significant threat to the region.

We should not allow Russia to destabilise NATO by dividing the Alliance and undermining NATO cohesion and resolve. The territory and security of NATO are indivisible. The indivisibility of the Alliance is fundamental for Euro-Atlantic security and stability. Russia seeks to attain military advantage in Europe by deterring and decoupling the United States from its European Allies and gaining military domination. NATO must continue strengthening its deterrence and defence posture to respond to the threats and challenges stemming from Russia.

Given the principles mentioned earlier, we must reject Russia's attempts to undermine European security in the strongest possible way. The division of spheres of influence, the restrictions on national sovereignty, and self-determination are harmful to European and Transatlantic security.

The only condition for dialogue must be based on real de-escalation and Russia refraining from massive build-up near Ukraine. Russia's aggression in and around Ukraine cannot be tolerated or legitimised. The NATO dialogue with Russia must be conditions, not calendar-driven. NATO-Russia engagement depends on Russia's willingness to engage in a constructive dialogue, but it cannot lead to business as usual. NATO must sustain and strengthen its deterrence and defence adaptation by pursuing dialogue with Russia.

In light of these dangerous trends, we must remain united, work together to strengthen the transatlantic partnership and increase the role of NATO. Therefore, to show the unity of the Alliance against the aforementioned threats, we call on you to support the position set out above.

Yours sincerely,

Mr Marko Mihkelson Chair Foreign Affairs Committee The Riigikogu Estonia	Mr Rihards Kols Chair Foreign Affairs Committee The Saeima Latvia	Ms Laima Liucija Andrikienė Chair Committee on Foreign Affairs The Seimas Lithuania	Mr Bogdan Klich Chair Foreign and European Union Affairs Committee The Senate Poland	Mr Marek Kuchciński Chair Foreign Affairs Committee The Sejm Poland
Mr Enn Eesmaa Chair National Defence Committee The Riigikogu Estonia	Mr Juris Rancāns Chair Defence, Internal Affairs and Corruption Prevention Committee The Saeima Latvia	Mr Laurynas Kasčiūnas Chair Committee on National Security and Defence The Seimas Lithuania	Mr Jaroslaw Rusiecki Chair National Defence Committee The Senate Poland	Mr Jach Michal Chair National Defence Committee The Sejm Poland